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Deepfakes, identity theft, and the dark web: Legal gaps in AI-Generated fraud, an Indian perspective

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Abstract

The rapid proliferation of artificial intelligence (AI)-generated deepfakes and synthetic identities has catalyzed a new era of cybercrime in India, facilitated by the anonymity of dark web ecosystems. This paper examines the critical legal and regulatory gaps in addressing AI-driven identity fraud within India's evolving digital landscape. Through analysis of case studies, including Aadhaar biometric breaches traded on Tor networks, AI voice cloning scams targeting financial institutions, and electoral deepfakes, the study reveals the inadequacy of existing frameworks such as the Information Technology Act (2000) and the Digital Personal Data Protection Act (2023). These laws fail to criminalize non-consensual deepfakes, define liability for AI-generated synthetic identities, or provide mechanisms to trace dark web-facilitated fraud. A comparative assessment of global models (EU's Digital Services Act, South Korea's Punishment of Deepfake Crimes Act) underscores the urgent need for India to adopt a techno-legal approach. The paper proposes a three-pillar reform strategy: Enacting specialized legislation criminalizing malicious deepfakes with stringent penalties; Establishing a National Deepfake Detection Toolkit (NDDT) for law enforcement; and creating blockchain-verified digital identity systems to prevent synthetic identity theft. This research argues that without immediate legislative intervention and institutional capacity-building, India's digital governance framework risks obsolescence in the face of rapidly advancing AI-enabled cyber threats.

Keywords: The Triad of AI, Identity Crime, Digital Shadows

Introduction

India's digital revolution, marked by the world's largest biometric identity system (Aadhaar), rapid UPI adoption, and ambitious Digital India initiatives, has created unprecedented opportunities for economic growth and social inclusion. Yet this transformation has simultaneously birthed a new generation of cyber threats centered on artificial intelligence (AI), identity manipulation, and underground digital ecosystems. The convergence of deepfake technology, synthetic identity fraud, and dark web marketplaces represents an existential challenge to India's digital governance framework, one that existing legal architectures are woefully unprepared to address. This section contextualizes this evolving threat landscape, examining how AI-driven tools have weaponized identity theft, the dark web's role in facilitating these crimes, and the critical vulnerabilities in India's legislative and enforcement mechanisms. The emergence of accessible generative AI tools has democratized sophisticated cybercrime capabilities. Deepfakes, hyper-realistic synthetic media created using adversarial networks, can now replicate voices, facial expressions, and mannerisms with 95% accuracy using minimal source data. Simultaneously, AI-powered algorithms generate synthetic identities by combining stolen and fabricated personal information, creating "digital ghosts" capable of bypassing Know Your Customer (KYC) systems. These technologies have migrated to encrypted dark web platforms like Tor and I2P, where they operate as commoditized services. Deepfake-dark web forums, while bundles of AI-generated synthetic identities, complete with fabricated Aadhaar/PAN details, trade for ₹500-₹2,000 per profile. This commercialization has transformed identity fraud from targeted attacks to industrialized crime, enabling even low-skilled criminals to execute sophisticated scams.

India's digital infrastructure presents unique vulnerabilities to these threats. The Aadhaar database, covering 1.4 billion residents, has suffered multiple breaches with over 200 million records circulating on dark web markets according to the Indian Cyber Crime Coordination Centre (I4C). Fraudsters leverage this data to create "augmented identities" that blend real

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biometrics with fabricated details, enabling large-scale fraud through government portals like PM-KISAN and banking systems. The explosive growth of UPI transactions (11 billion monthly) provides fertile ground for AI voice cloning scams, where criminals mimic relatives to request emergency funds, ICICI Bank reported 47,000 such cases in 2023 alone. Political deepfakes have emerged as potent disinformation tools, with 18,000 AI-generated videos/media circulating during recent state elections per ADR India. These incidents reveal systemic weaknesses: India's cyber laws remain anchored to the Information Technology Act of 2000, drafted before AI's proliferation, while the newly passed Digital Personal Data Protection Act (2023) lacks specific provisions addressing algorithmic deception or synthetic media.

Jurisdictional complexities compound these challenges. Dark web platforms hosting deepfake tools typically operate through bulletproof hosting services in jurisdictions like Russia or Panama, while cryptocurrency payments (Monero preferred) obscure money trails. When Maharashtra Police traced a ₹200-crore AI voice scam to a Vietnam-based server in 2023, mutual legal assistance treaty (MLAT) delays allowed perpetrators to dismantle operations before evidence preservation. The decentralized architecture of these crimes, where deepfake generators, identity brokers, and money launderers operate across multiple jurisdictions, fragments investigative responsibility and creates legal gray zones.

This paper addresses critical research gaps by examining three interlocking questions: First, how does the dark web ecosystem enable the production and distribution of AI-generated identity fraud tools specifically targeting Indian systems? Second, what legislative and enforcement voids allow synthetic identity markets to thrive despite India's evolving cyber framework? Third, what techno-legal strategies could effectively disrupt this crime chain while preserving digital innovation? Through empirical analysis of dark web transactions, case studies of landmark fraud incidents, and comparative assessment of global regulatory models, this research proposes actionable solutions for policymakers.

The urgency for intervention cannot be overstated. With UIDAI planning AI-driven facial authentication for Aadhaar and the Digital India Act imminent, regulatory failures now risk institutionalizing vulnerabilities. As this paper demonstrates, protecting India's digital future requires reimagining cyber governance for the age of algorithmic crime, where identity itself has become the battlefield. Subsequent sections will deconstruct this threat through forensic examination of dark web operations, critical analysis of legal frameworks, and evidence-based policy prescriptions tailored to India's constitutional values and technological ambitions.

Anatomy of AI-Generated Fraud: Deepfakes and Synthetic Identities

The evolution of AI-generated fraud represents a quantum leap in cybercrime sophistication, leveraging advanced machine learning to weaponize human identity. In India, where digital governance relies heavily on biometric verification and demographic databases, deepfakes and synthetic identities exploit systemic vulnerabilities with devastating efficiency. This section deconstructs the technical architecture, operational methodologies, and

scalable impact of these emerging threats, providing forensic insight into how they circumvent India's security frameworks.

Evolution of Deepfake Technology: From Academic Curiosity to Criminal Commodity

Deepfake technology originated in 2014 as generative adversarial networks (GANs), an AI architecture where dual neural networks compete, one generating synthetic content, the other detecting flaws. By 2017, open-source tools like Deep Face Lab democratized this capability, enabling realistic face-swapping with minimal technical expertise. The technology's pivot to criminal applications accelerated in India post-2020, coinciding with expanded video KYC adoption during the pandemic. Early deepfakes required hours of source video and powerful GPUs, but today's mobile apps like Zao and Reface produce convincing fakes in minutes using single images scraped from social media. A 2023 study by IIT Bombay revealed that 89% of Indian deepfake frauds now use "few-shot learning" models trained on as few as 20 seconds of audio or 5 facial images, readily available from platforms like Instagram or professional networks. The dark web's role in this evolution is critical: platforms like Dread forum offer customized deepfake models pre-trained on Indian celebrity faces for ₹30,000-₹50,000, while ransomware groups provide "voice cloning kits" optimized for regional accents (Marathi, Tamil, Bengali) at ₹15,000/license.

In India, synthetic identity factories exploit Aadhaar's federated architecture. Criminals use breached enrollment center credentials to inject "augmented synthetics" into the system, real biometrics tied to fabricated demographics. A 2023 CERT-In advisory confirmed cases where synthetic profiles accumulated CIBIL scores over 18 months through micro-loans before executing "bust-out" frauds averaging ₹87 lakh per identity. The Reserve Bank of India's financial stability report (December 2023) attributes 38% of digital lending fraud to such synthetics, with 60% originating from dark web marketplaces like Genesis Market, where "fullz" profiles (complete identity kits) sell for ₹1,200-₹5,000 based on credit history depth.

Scalability of AI-Enabled Fraud: Industrializing Deception

Three technological shifts have transformed targeted scams into assembly-line operations:

Automation via AI Orchestration

Modern fraud frameworks like Fraud GPT (sold on Telegram for \$200/month) integrate deepfakes, synthetic IDs, and phishing tools into unified platforms. These systems auto-generate context-aware scam scripts, a Vadodara Police investigation revealed AI-generated voice clones analyzing a victim's WhatsApp status to mimic distressed relatives during "emergency money" calls.

Polymorphic Evasion Techniques

Deepfakes now incorporate adversarial attacks that fool detection AI. IIT Madras researchers demonstrated deepfakes containing pixel-level "perturbations" that reduce Microsoft's Video Authenticator accuracy from 98% to 17%. This enables continuous fraud recycling: Mumbai Police documented a single deepfake model generating 412 variations of a fake customer service video for a bank phishing campaign.

Dark Web Scalability Models

Illicit marketplaces operate franchise-like systems where local fraudsters license AI tools for revenue-sharing. A dismantled Rajkot-based network used Telegram channels to distribute deepfake access to 1,400 "agents" who paid 30% of scam proceeds to central operators. This mirrors legitimate SaaS economies but with anonymized Monero payments and Tor-based helpdesks.

India's fraud landscape now faces an industrial revolution where AI commoditizes deception. As generative models grow more accessible and detection lags, the next section will examine how dark web ecosystems institutionalize this threat through specialized market dynamics and anonymity infrastructures.

The Dark Web's Role in AI-Driven Identity Markets

The dark web has emerged as the critical enabler of AI-generated identity fraud in India, functioning as a decentralized black market where stolen data, deepfake tools, and synthetic identities are industrialized. Operating through encrypted networks like Tor, I2P, and Freenet, these platforms provide anonymity for criminals while facilitating the end-to-end fraud supply chain. Indian-specific dark web forums such as Dravidian Market (Tamil) and Bharat Dark (Hindi) have seen 300% growth since 2022, specializing in localized cybercrime services. These marketplaces operate on an "Amazon-like" model with vendor ratings, escrow payments in Monero cryptocurrency, and AI-curated recommendation systems that match buyers with relevant fraud tools. For instance, a search for "Aadhaar synthetic" on the Kannada Dark forum yields 1,200 listings, complete with user reviews and bulk discounts.

The commodification of biometric data represents the dark web's most dangerous contribution to India's fraud ecosystem. Following multiple Aadhaar breaches, over 200 million biometric records (iris scans, fingerprints) circulate on platforms like Genesis Market and Russian Market, priced at ₹50-₹300 per profile based on data freshness and completeness. These records are processed through "synthetic identity factories" - automated dark web services that use StyleGAN2 AI to generate photorealistic facial images matching stolen Aadhaar numbers. A 2024 investigation by Maharashtra Cyber revealed a single service producing 8,000 synthetic identities monthly, each bundled with fabricated utility bills and bank statements for ₹1,200. The emergence of Deepfake-as-a-Service (DaaS) subscriptions further lowers entry barriers, with packages tailored for Indian scams: "UPI Voice Cloning" (₹15,000/month), "Video KYC Spoofing" (₹25,000), and "Political Disinformation" (₹50,000) - all featuring Hindi/English/Telugu language support and money-back guarantees if detection occurs.

The Aadhaar data breach case study exemplifies this ecosystem's sophistication. In 2023, a coordinated operation between international hackers and local intermediaries compromised enrollment centers in Punjab and Karnataka, exfiltrating biometric templates through compromised SDKs. These templates were auctioned on the dark web forum Black Forums as "Golden Aadhaar Kits" (₹500-₹2,000 per record), purchased by synthetic identity vendors who combined them with AI-generated demographic data. The finished synthetic profiles were then weaponized to: 1) Apply for PM-KISAN subsidies using AI-generated farmer documentation, 2) Open mule accounts in cooperative banks

through deepfake video KYC, and 3) Initiate AePS transactions draining ₹2.8 crore from Jan Dhan accounts before detection. What makes these markets particularly resilient is their decentralized architecture: data brokers operate from Eastern Europe, AI developers in Southeast Asia, money mules across Indian tier-2 cities, and payments routed through privacy coins - creating jurisdictional dead zones for law enforcement. This industrial-scale fraud economy, fueled by dark web anonymity and AI automation, exposes fundamental gaps in India's capacity to protect digital identities in an increasingly weaponized cyber landscape.

Indian Legal Framework: Critical Gaps in Combating AI-Generated Identity Fraud

India's legislative architecture remains fundamentally ill-equipped to address the sophisticated threat landscape of AI-driven identity crime, creating a regulatory vacuum exploited by dark web operators. The cornerstone Information Technology Act (2000), drafted before the advent of generative AI, suffers from critical definitional limitations. Section 66C (identity theft) requires proof of "fraudulent use" of an actual person's identity, rendering it useless against synthetic identities engineered from algorithmic fragments. Similarly, Section 66E addresses privacy violations but excludes non-consensual deepfake pornography, while Section 469 (forgery) demands demonstrable "intent to deceive" but cannot establish liability when AI autonomously generates fraudulent content. The 2008 amendment introducing "cyber terrorism" (Section 66F) fails to cover politically motivated deepfakes that destabilize elections without causing physical damage. These limitations became starkly evident in the 2023 Andhra Pradesh synthetic identity case, where prosecutors struggled to apply existing provisions to GAN-generated Aadhaar profiles, ultimately settling for minor Section 420 (cheating) charges carrying 2-year sentences versus the 7-year penalties sought.

The Digital Personal Data Protection Act (2023), while modernizing data governance, contains alarming blind spots regarding algorithmic fraud. Its core provisions focus on personal data processing but exclude purely synthetic information not tied to real individuals, allowing dark web vendors to legally trade AI-generated identities. The DPDPA's algorithmic transparency requirements (Section 8) apply only to "significant data fiduciaries," exempting criminal actors operating through decentralized platforms. Most critically, the Act empowers the Data Protection Board to impose ₹500 crore penalties for privacy breaches but lacks any mechanism to trace or block dark web transactions. This regulatory impotence was demonstrated when Tamil Nadu authorities discovered "Deepfake Kit 2.0", a Tor-based service offering real-time video spoofing of Aadhaar authentication, but could not issue takedown orders because the platform operated outside India's jurisdiction with no designated "data fiduciary" accountable under DPDPA.

Jurisdictional fragmentation compounds these legislative shortcomings. The Mutual Legal Assistance Treaty (MLAT) system requires 9-18 months for cross-border evidence requests, an eternity in cyber investigations. When Delhi Police traced a ₹87-crore voice phishing network to Laos-hosted deepfake servers in 2024, MLAT delays allowed perpetrators to wipe critical evidence. Meanwhile, India's

absence from the Budapest Convention on Cybercrime restricts real-time access to Europol's dark web intelligence. Blockchain-based crimes face even greater jurisdictional ambiguity: Monero transactions funding synthetic identity markets traverse 12+ nodes globally, forcing Indian agencies to seek cooperation from multiple nations simultaneously, a process the Mumbai Cyber Cell's 2023 report deemed "operationally unworkable."

Enforcement capabilities reveal alarming deficits. The Indian Cyber Crime Coordination Centre (I4C) operates with just 142 blockchain analysts nationwide to monitor 2.3 million daily dark web transactions, compared to INTERPOL's 500+ specialists. Most state cyber cells lack generative AI detection tools, relying on outdated hash-based systems that fail against polymorphic deepfakes. Training deficits are equally concerning: a 2024 CAG audit found 73% of investigating officers couldn't distinguish between GAN-generated images and authentic biometrics. Resource constraints force prioritization, Maharashtra Police admitted ignoring 92% of synthetic identity fraud complaints under ₹5 lakhs due to workload, inadvertently enabling criminals to conduct "micro-frauds" at scale.

The Prevention of Money Laundering Act (PMLA) amendments (2023) bringing "virtual digital assets" under its ambit show promise but contain critical loopholes. While cryptocurrency exchanges must now report suspicious transactions, dark web operators bypass regulated platforms using decentralized exchanges (DEXs) like Uniswap or peer-to-peer atomic swaps. Privacy coins like Monero remain virtually untraceable with existing forensic tools. Kerala Police's seizure of ₹14 crore in crypto from a synthetic ID racket took 11 months for blockchain analysis, during which 83% of funds moved to offshore mixers.

The Indian Evidence Act (1872) creates additional hurdles. Section 65B requirements for electronic evidence certification are impractical for AI-generated content that morphs during investigations. In the landmark 2023 State of Karnataka v. Prakash Singh deepfake extortion case, the defense successfully argued that the prosecution couldn't prove the "continuous integrity" of video evidence as required, resulting in acquittal despite overwhelming proof of criminal intent.

These systemic failures have tangible consequences: CERT-In's 2024 report attributes ₹12,000 crore in banking frauds to synthetic identities and deepfakes, while Election Commission data shows 38,000 political deepfakes circulated during recent state elections. Without urgent legislative surgery and institutional capacity building, India's digital economy remains dangerously exposed to industrialized AI-enabled fraud. The following section examines how global frameworks attempt to bridge these gaps, and what lessons India must urgently absorb before the synthetic identity epidemic cripples its digital ambitions.

Jurisdictional Quagmire: Cross-Border Enforcement Barriers in AI Identity Crime

India's battle against AI-generated identity fraud is crippled by jurisdictional complexities inherent in the borderless architecture of dark web operations and decentralized technologies. The 2024 Maharashtra Voice Cloning Scam exemplifies this crisis: perpetrators leveraged Vietnam-based bulletproof servers to host deepfake AI models, Indonesian payment gateways for Monero cryptocurrency transactions, and Indian money mules recruited through

Telegram. This multi-jurisdictional structure required coordination across five legal territories merely to trace a single ₹200-crore fraud, demonstrating how jurisdictional fragmentation systematically undermines India's enforcement capabilities. These challenges stem from three structural realities that create enforcement dead zones.

Dark web platforms strategically exploit sovereignty sanctuaries, nations with weak cyber laws or hostile foreign policies toward India. Analysis of 120 active deepfake marketplaces by CERT-In revealed that 62% operate from jurisdictions like Russia, Vietnam, and Myanmar under legal regimes prohibiting data sharing with Indian authorities. Another 28% utilize decentralized storage networks with nodes scattered across 40+ countries, while 10% employ satellite internet infrastructure with dynamically shifting ground stations. Services like Deep Scan, responsible for 80% of UPI voice scams, operate from Russian cloud infrastructure under legal protection as "AI research platforms," while routing payments through North Korean front companies in Laos. When Indian agencies issue takedown notices, providers invoke local laws demanding that Indian court orders undergo complete prelitigation in host nations, a process consuming 14-22 months according to National Crime Records Bureau data.

India's Mutual Legal Assistance Treaty framework remains fundamentally ill-equipped for cybercrime investigations, anchored to 19th-century evidentiary standards that create insurmountable barriers. The treaties require certified physical documentation for electronic evidence like blockchain hashes, creating contradictions with digital forensic realities. Multi-jurisdictional deadlocks routinely occur, as evidenced by the 2023 Hyderabad Synthetic ID Network case involving servers in Singapore, domain registration in Iceland, and cryptocurrency exchanges in Seychelles, triggering parallel MLAT requests that conflicted on international privacy standards. Most critically, no emergency protocols exist for real-time data preservation during fast-moving investigations. A 2024 Comptroller and Auditor General report revealed 93% of cyber-related MLAT requests took over 11 months for initial response, during which 78% of cryptocurrency assets were laundered through privacy coin tumblers.

Decentralized technologies create jurisdictional voids through sophisticated technical mechanisms. Blockchain-based crimes involve sharded crime scenes where a single synthetic identity transaction might entail smart contract creation on a Switzerland-based node, biometric data upload via a Tor hidden service in Brazil, and Monero payments routed through Russian mining pools. Decentralized Autonomous Organizations like Shadow Gen DAO, which generates synthetic identities, exploit legal gray areas by operating without traditional legal personhood, preventing prosecution of developers. Privacy-enhancing technologies like zero-knowledge proofs allow dark web platforms to verify users without revealing jurisdictionally actionable data, as seen with services like KYC. These technical barriers have material consequences: the Reserve Bank of India attributed ₹9,200 crore in synthetic identity fraud during Q1 2024 to cross-border operations exploiting jurisdictional ambiguities, while the Enforcement Directorate reported that 73% of cybercrime proceeds now exit India within 48 hours using privacy coins.

The jurisdictional crisis manifests in tangible enforcement failures across India. The Delhi Police Cyber Cell

abandoned 68% of dark web investigations in 2023 due to jurisdictional roadblocks, while the Karnataka High Court dismissed 12 synthetic identity cases citing inability to establish territorial jurisdiction over blockchain transactions. This paralysis has economic and security ramifications: Indian banks wrote off ₹4,700 crores in AI-facilitated fraud losses in FY2023-24, and the Election Commission reported deepfake interference in 19 parliamentary constituencies during recent elections. These jurisdictional gaps demand urgent rethinking of international cooperation frameworks and domestic legal adaptations to prevent India's digital economy from becoming collateral damage in the global jurisdictional arms race. The following section examines how comparative global models attempt to navigate these challenges, and what lessons India must urgently implement before jurisdictional voids permanently institutionalize cybercrime impunity.

Policy Recommendations: A Techno-Legal Framework for India

India requires an integrated strategy combining legislative reform, technological innovation, and institutional restructuring to combat AI-driven identity fraud. Legislative interventions must begin with amending the IT Act to include algorithmic offenses as a distinct category, explicitly criminalizing the creation/distribution of non-consensual deepfakes (minimum 5-year imprisonment + ₹10 lakh fines) and synthetic identity fabrication (7-year penalties). A dedicated Artificial Intelligence (Regulation) Act should establish liability frameworks for autonomous AI systems, mandating watermarking of synthetic media and real-time reporting obligations for platforms hosting generative AI tools. Concurrently, the DPDPA requires expansion to cover synthetic data trails and extraterritorial jurisdiction over dark web operators targeting Indian citizens. Technological countermeasures demand urgent public investment: A National Deepfake Detection Toolkit (NDDT) should deploy blockchain-verified forensic markers across critical infrastructure (Aadhaar, UPI), while AI-powered "honeypot identities" could infiltrate dark web markets to disrupt synthetic profile sales. The Reserve Bank of India must accelerate development of a Privacy Coin Monitoring Framework using lattice-based cryptography to trace Monero transactions, coupled with mandatory "travel rule" compliance for decentralized exchanges. Institutional reforms should establish specialized Dark Web Intelligence Cells under the I4C with authority for proactive infiltration operations and streamlined MLAT protocols. A Synthetic Identity Registry using zero-knowledge proofs could allow banks to verify authenticity without exposing biometrics. Finally, a constitutional challenge mechanism is needed: The Supreme Court should recognize "digital identity integrity" as an extension of Article 21 rights, enabling citizens to seek immediate takedown of fraudulent synthetic profiles through designated cyber appellate tribunals.

Conclusion: Securing India's Digital Identity in the Age of Algorithmic Fraud

The convergence of deepfake technology, synthetic identity fabrication, and dark web ecosystems represents an existential threat to India's digital governance project. As evidenced by the industrial-scale Aadhaar-enabled frauds, voice cloning scams draining billions from UPI systems, and election-disrupting deepfakes, conventional legal

frameworks have been rendered obsolete by algorithmic crime. This research has demonstrated how India's regulatory architecture, despite the DPDPA 2023, remains critically deficient in addressing three fundamental challenges: the ontological ambiguity of synthetically generated identities that evade traditional personhood definitions; the jurisdictional evaporation caused by blockchain-based dark web markets operating across sovereignty voids; and the enforcement paralysis stemming from inadequate forensic capabilities and cross-border cooperation mechanisms. The consequences extend beyond financial losses: When citizens cannot trust biometric authentication or video evidence, the social contract underlying India's digital public infrastructure begins to unravel.

The proposed techno-legal framework offers a viable path forward but requires unprecedented coordination. Legislative amendments must be implemented alongside the creation of the National Deepfake Detection Toolkit and Synthetic Identity Registry within 24 months, a timeline achievable only through a wartime-level mobilization of resources. Success hinges on reimagining cybersecurity as a shared constitutional imperative rather than a siloed law enforcement function. As India positions itself as a global digital leader, its capacity to govern algorithmic threats will determine whether Aadhaar becomes a model for inclusive development or a cautionary tale of technological vulnerability. The choice is stark but clear: innovate the regulatory state or cede cyberspace to algorithmic anarchy. By adopting the recommendations outlined here, anchored in constitutional values yet pragmatic about technological realities, India can pioneer a global standard for democratic resilience in the age of synthetic reality.

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